

Priorities and Resources 2013/2014 Review Panel

Members

Councillors Barnby, Bent, Darling (Deputy Chair), Hill, Kingscote, Pentney, Pountney, Stockman and Thomas (J) (Chairman)

(Contact Kate Spencer on t: 01803 207014 or e: scrutiny@torbay.gov.uk)

Wednesday, 16 January 2013 at 9.30 am to be held in the Meadfoot Room, Town Hall, Castle Circus, Torquay, TQ1 3DR

Agenda

1. Apologies To receive apologies for absence.

Residents and Visitor Services - Beach Services

 To consider the proposals in relation to Beach Services.

 Children's Services: Families - Housing Options

 To consider the proposals in relation to Housing Options.

 Children's Services: Families - Voluntary Sector
 (Pages 12 - 20)
 (Pages 21 - 20)

To consider the proposals in relation to the Voluntary Sector.

24)

To make representations on any of these items:

Send written comments to scrutiny@torbay.gov.uk
OR
Let us know that you'd like to speak at the meeting

BY 10 January 2013



Agenda Item₋₂

Budget Proposals 2013/14: Business Unit Overview: Residents & Visitor Services

*Please note that details of the services/activities carried out by this department can be found at:

Type of Decision

- Internal i.e. efficiency / internal re-structure
 - Minor Low community impact
- Major High community interest

Unless otherwise stated cost savings are a result of resource allocation reductions and involving changes in staffing or non pay

	Savings	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Туре	Type of decision	sion
Proposals – Outline details	lncom e £ 000's	Budget reductio n £ 000's	Cost Include brief outline + year incurred	01/04/13 If earlier or later state date	 mitigating actions Potential risks Impact on community Knock on impact to other agencies 	Internal	Minor	Major
*Theatre, Arts, Events and Starts Services		50	TBC	1/4/13	 Potential that some expertise could be lost. 	×		
Beach Services		142	TBC	1/4/13	 Potential that we are no longer compliant with Blue Flag scheme. 		×	
Additional income related services (+30k)	30			1/4/13	 Risk that additional income may not be met. 		×	

	Savings	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Туре	Type of decision	sion
Proposals – Outline details	lncom e £ 000's	Budget reductio n £ 000's	Cost Include brief outline + year incurred	01/04/13 If earlier or later state date	 mitigating actions Potential risks Impact on community Knock on impact to other agencies 	Internal	Minor	Major
*Corporate Security/CCTV		30		1/4/13	 Potential risk of service reduction. 		×	
*Engineering Services • Recharging all projects in the future.		25		1/4/13	 Cost of service will need to be built into projects undertaken by the Council If recharging does not cover the cost of the service then alternative reductions will need to be found. 		×	
Reduction of preventative maintenance on water courses.		40		1/4/13	 The prioritisation of spending on preventative maintenance will be based on the assessment of flooding risks. 		×	
*Highways • Reduce maintenance on roads, car parks etc.		80		1/4/13	 The prioritisation of preventative maintenance will be based on the assessment of risk. 			×
Services to academies.	20			1/4/13	 Funding for academies has changed nationally – this proposal is in line with this national change. 	×		
Reduce illuminations season.		10		1/4/13	 Reduction in illuminations could potentially be seen as affecting the tourism offer in Torbay. 		×	

		Implementation Cost	Delivery In place 01/04/13	Risks / impact of proposals / mitigating actions	Type	Type of decision	ion
_	Incom Budget e reductio £ n 000's £ 000's	Incl + yea	If earlier or later state date	 Potential risks Impact on community Knock on impact to other agencies 	Internal	Minor	Major
	20		1/4/13	 Potential increase congestion in Brixham town centre. 			×
	35	10	1/4/13	 Potential for loss of services. 			×
	50	0	1/4/13	 There could potentially be an increase in the demand for transport currently delivered by the Ring & Ride service if alternatives are provided in place of the service – this is dependant on the provision in the future. 			×
	34		1/4/13	 No risk – natural end to payment cycle. Service will remain. 	×		
	20	ТВС	IN	 Additional savings already made in back office and management of the service. 	×		

Savings	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Type of decision	ecision
	Budget reductio n £ 000's	Lost Include brief outline + year incurred	or/04/13 If earlier or later state date	Potential risks Impact on community Knock on impact to other agencies	Internal	Major
l				 Book fund reductions will result in older book stock and availability of educational literature. 	×	
	20		1/4/13	 Loss of income through reduced acquisition of income generation items such as DVDs and CDs; slower response to requests for stock. 	*	
	100		1/4/13	 No alternative provision available outside Torre Abbey to deliver some specialist services. Some impact on opening hours may result due to reduced resources. 	×	
·	35		1/4/13	 Reduction in resources would result in potential loss of income. Slower response to customer requiring assistance in car parks. 		×
	50		1/4/13	 Proposal to increase existing parking areas. 		*

	Saving	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Туре	Type of decision	ion
Proposals – Outline details	Incom e £ 000's	Budget reductio n £ 000's	Lost Include brief outline + year incurred	or/04/13 If earlier or later state date	Potential risks Impact on community Knock on impact to other agencies	Internal	Minor	Major
Tor2 and Glendale reductions • Toilets, Recreation/Landscap e, Sport – reduction in the frequency and standards of service – ground maintenance/beach & toilet cleaning/sports field maintenance/car T park cleaning		500		1/4/13	 Opportunity to streamline processes and look at efficiencies in both organisations to achieve savings without affecting services. A potential reduction in service i.e. grass being left to grow to a longer length, cleaning times to be reduced etc. 			×
Rஇ Management & Support ப		119	TBC	1/4/13	 Flexibility to respond to new projects and development will be limited. Potential reduction in service within Residents and Visitor Services and to other departments within the Council. 	×		
Reduction in grant payments		96		1/4/13	 Potential for impact upon organisations receiving grants. 			×
Summary Costs and Savings	50	1,485				-		
Implementation Cost 2012/13		TBC						
Implementation Cost 2013/14		TBC						
Overall Saving – 2013/14		1,535						

Name:	Sue Cheriton	Position:	Executive Head – Residents & Visitor Services
Business Unit:	Residents & Visitor Services	Department:	Residents & Visitor Services
Date	November 2012		





Beach Services

Service Review

2012/13

Extract from Residents and Visitor Services Service Review Summary The full Summary is available at www.torbay.gov.uk/budgetsummary

Service Name:	Residents & Visitor Services
Service Contact:	Sue Cheriton – Executive Head
Date of review:	April 2012
Version No:	1.0

This document can be made available in a range of languages, on tape, in Braille, large print and in other formats.

For further information please contact 01803 207227.

Introduction:

There are now only two "customer facing" service areas within Residents and Visitors Services (RVS), one dealing with the <u>Place</u> and the other dealing with the <u>Customer Experience</u>.

The third service area within RVS looks after the <u>Business of the Business</u> including the management of Contracts for commissioned services, Partnership arrangements and Business development. This group also manages the Councils Corporate Security and Enforcement Services.

Resort Services:

(Extracted from the Culture & Community section)

What is	The Main services carried out by the Culture and Community teams are as follows:
provided?	Car Parking and community transport
	 Car Parking and community transport Arts Development & Support
	Event Support and Development
	Resort services (beaches and attractions)
	 Museums and Archive Service
	Theatres & Public Entertainment
	Sports Development and Leisure Centre ProvisionLibraries
	This document sets out information relating to Resort Services only. The full version of the Summary Service Review is available at www.torbay.gov.uk/budgetsummary
	Please see the "Activity Blocks" below for more details
Why is it	There are a number of statutes governing aspects of the work of the Cultural
provided?	Services Department although no were specifically identified in relation to Resort Services.
Who uses the	Internal:
services /	Mayor & Members
what is the	Council Staff
demand?	Directors & Chief Operating Officer
	External:
	All members of the public including local residents & visitors
	Contractors
	Local businesses and traders
	• TTC
	• TDA
	Partner funded organisations
	Demand:
	Resort Services 23 miles of coastline with 15 amenity beaches which are supported by our services

21,000 tons of seaweed is removed from beaches in the summer months

- Over 1000 beach huts are provided on seasonal and short lets with significant waiting list being maintained and the storage of 750 beach huts over the winter period
- Over 27,000 people hired beach furniture in the last summer season
- Staff dealt with 2,300 incidents including first aid services
- In the summer of 2011 44 lost children were reunited with their parents

How much does it cost to provide?

Staff:

Resort Services (beaches and attractions): Total full time staff: 4.81 (+seasonal staff)

Budget:

Department Budget	2009/10	2010/11	2011/12	2012/13
	Budget	Budget	Budget	Budget
	£'000	£'000	£'000	£'000
Resort Services	774	679	222	206

Resort Services including:

Staff to manage the beach service and look after the facilities during the out of season period & staffing the beaches through the main season. 50 staff at employed at the height of the season on all award beaches.

£26,900 is spent on general minor maintenance including beach huts

£29,700 is paid for cliff related repair works

£13,900 is spent on utilities and £53,600 in rates

£15,300 is spent on cleaning in beach offices and welfare rooms

£10,400 is spent on emergency winter cleaning

£246,000 is spent annually on clearing seaweed from the beaches, emptying bins, sweeping promenades, litter picking and bin provision and collections.

£18,600 is spent on repairing and the upkeep of Princess Pier each year and this generates £9,400 income from deck chairs and concessions

The Beach Service generates £562,400 worth of income on beach concessions, seasonal and short let beach huts, beach furniture hires and cafes leases

How well are we providing it? Key achievements in the last 2 years

Beaches:

Torbay currently holds the highest number of Coastal and Blue Flag Award beaches for any resort in England. The Beach team was selected to be part of the ENCAM's beach management pilot which provides a higher level of pollution data to users of the beach.

The Customer Satisfaction surveys show the standards employed on the beaches are excellent – scoring 97% with users of this service.

Activity Areas:

Resort Services (beaches and attractions)

Key Functions:

- Beach management
- Beach operations

- Beach and prom cleaning
- Princess pier furniture & access
- Catering and attraction concessions
- Beach hut service 1000+ sites
- Shoalstone Pool management & operation

Examples of Key Projects (both underway and planned):

- Record breaking 16 Blue Flag Awards for Torbay beaches in 2011
- Ten beaches secured Quality Coast Awards for being clean and safe
- Beach hut development

Agenda Item 2 Appendix 3

Pledge: A Cleaner, Greener, Healthier Bay Business Unit: Residents & Visitors Services

Service Title: Beach Services 551

Manager: Derek Singleton No. of Staff (FTE) 21.69

Brief Description:

Beaches, Promenades and Princess Pier.

Resort Catering.

Leisure Activities - Pitch & Putt, Putting.

Shoalstone Pool.

Attractions & Catering leases.

Financial D 2012 / 2013 £'000 restated	etails:	2013 / 2014 £'000	2014 / 2015 £'000	2015/ 2016 £'000	2016/ 2017 £'000
332	Employees	263	264	265	266
193	Premises	167	170	174	178
10	Transport & Travel	10	10	10	10
48	Supplies & Services	48	48	48	48
247	TOR2 Contract	211	217	222	227
830	Total Expenditure	699	709	719	729
-1	Fees & Charges	-1	-1	-1	-1
-682	Rents & Lettings	-712	-712	-712	-712
-683	Total Income	-713	-713	-713	-713
147	Net Expenditure (Cash Limit)	-14	-4	6	16
271	Support Services - Reallocation	0	0	0	0
116	Capital Charges	0	0	0	0
534	Total Cost of Service	-14	-4	6	16

Agenda Item 3

• Internal - i.e. efficiency / internal re-structure

Type of Decision

*Please note that details of the services/activities carried out by this department can be found at: http://www.torbay.gov.uk/index/yourcouncil/financialservices/budget/budgetsummary.htm

Budget Proposals 2013/14: Business Unit Overview: Children's Services - Families

Minor – Low community impact

• Major - High community interest

Unless otherwise stated cost savings are a result of resource allocation reductions and involving changes in staffing or non pay budgets

	Savings	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Туре	Type of decision	ision
Proposals – Outline details	Income £ 000's	Budget reduction £ 000's	Cost Include brief outline + year incurred	01/04/13 If earlier or later state date	 Potential risks Impact on community Knock on impact to other agencies 	Internal	Minor	Major
*Youth Offending Team G & O		50	TBC	1/4/13	 Potential of increased case loads. Potential reduced capacity to deliver preventative work. 			×
*Neighbourhood Youth		110	TBC	1/4/13	 Potential reduced capacity for voluntary and community sector delivery. The service will be restructured so that there will not be any reduction in capacity or opening hours. 			×
*Housing Options		94	TBC	1/4/13	 Potential reduced capacity to deliver preventative work. 		×	7.90.

	Savings	Savings 2013/14	Implementation	Delivery In place	Risks / impact of proposals /	Туре	Type of decision	ision
Proposals – Outline details	Income £ 000's	Budget reduction £ 000's	Cost Include brief outline + year incurred	01/04/13 If earlier or later state date	 Potential risks Impact on community Knock on impact to other agencies 	Internal	Minor	Major
*Localities Including: • Targeted Youth Support (TYS) • Family Support and Family Intervention Project (FIP) • Attendance Improvement Service • Hand in Hand volunteering service • Careers South West		398	TBC	1/4/13	 Potential risk of reduced capacity to deliver services. Potential for increased enforcement activity. 	×	×	×
Indensive Family Support Service L S		50	nil	1/4/13	 Potential risk of reduced capacity to deliver services. 	×		
*Voluntary Sector Reduction in existing service level agreement		30		1/4/13	The potential impact will need to be evaluated with individual services that this affects.			×
Summary Costs and Savings	£ 000's	732						
Implementation Cost 2012/13		TBC						

Name:	Nigel Denning	Position:	Head of Family Services
Business Unit:	Childrens Services	Department:	Families
Date	November 2012		

7BC 7BC 732

> Implementation Cost 2013/14 Overall Saving – 2013/14



Housing Needs & Options

Service Review

2012/13

Extract from Children's Services: Family Services
Service Review Summary
Full summary is available at: www.torbay.gov.uk/budgetsummary

Family Services
Nigel Denning / Nick Hollins
June 2012

This document can be made available in a range of languages, on tape, in Braille, large print and in other formats.

For further information please contact 01803 207227.

Introduction:

This service review covers the services provided by Family Services within Children's Services.

Included within this business unit are the following services:

- Localities
 - Family Support
 - Attendance Improvement
 - o Young Carers
 - o Family Group Conferencing
 - Targeted Youth Support
 - Integrated Working Coordinators
 - Hand in Hand Volunteers
- Early Years Children's Centres
- Youth Offending Team
- Housing Needs and Options
- Parkfield and Neighbourhood Youth Service
- Careers South West
- Family Information Service

Background

The services included within this business unit cover a range of specialist functions which work with individual families (i.e. Youth offending Team (YOT) and Housing Needs) and community based / prevention services (i.e. Parkfield and Children's Centres).

These services have historically been described as 'Early Intervention' Services with a mixture of statutory and non statutory duties. The services have under gone a number of reorganisation and transformation processes in recent years. The locality teams were created in 2010 which brought together a number of early intervention services within a revised (streamlined) management structure and co-location arrangements.

For example the Youth Offending Team built youth crime prevention initiatives that were remodelled to create targeted Youth Support as part of the Integrated Youth Support Strategy. Targeted Youth Support has subsequently been mainstreamed into the current locality arrangement. The Youth Service has been remodelled and reduced in size during 2011 to provide the operational capacity to manage Parkfield and create capacity in the voluntary and community sector.

The Childrens Centres have until July 2012 been delivered by the local authority (Paignton and Brixham) with Action for Children being commissioned for Torquay. From July 2012 the Childrens Centres have been brought together into a single specification and Action for Children has been awarded the contract.

Careers South West is commissioned to deliver the targeted transition support for young people to education, employment and training.

Context

Eileen Munro published her final report, 'The Munro Review of Child Protection: Final Report, a child centred system' in May 2011.

Munro looks at the whole system, with a relentless focus on the safety and welfare of children and young people. Her recommendations are wide ranging and support effective practice. Munro notes the growing body of evidence of the effectiveness of early intervention with children and families and emphasises the importance of providing such help, she says:

'Preventative services can do more to reduce abuse and neglect than reactive services. Many services and professions help children and families so coordinating their work is important to reduce inefficiencies and omissions. Within preventative and other services good mechanisms are needed to help identify those children and young people who are suffering, or likely to suffer, harm from abuse or neglect and who need referral to children's social care'.

Munro's recommendations have been accepted in full by Government, this is clearly evident within the draft Working Together 2012 document and Ofsted Inspection framework. The effectiveness of Early Help delivery now forms part of the judgement on the effectiveness of the delivery of safeguarding services to children and families.

Financial Benefits of Early Help

Early help is provided to children, young people and families who are struggling and feel in need of some additional support and to those who our research tells us are at a higher than average risk of experiencing problems. The aim of our Early Help services is to ideally prevent but otherwise to resolve any issues before they become more serious and require specialist support.

The delivery of effective early help services is crucial to meeting the needs of families at an early stage to prevent poor outcomes and reduce the cost to the public purse. The cost of a 'Troubled Family' can be as much as £250,000 a year and averages around £75,000. Methodology varies but it is estimated that for every £1 spent on early help it saves £3 - £7. The Troubled Families programme will be delivered through the Early Help strategy which will provide new ways of working across the partnership that delivers sustainable improved outcomes and reduces costs. A key outcome is to reduce the overall cost of the families to the public purse, whilst the Troubled Families Programme does have a payment by results element the significant savings and rewards will be achieved by reducing the demand on high cost statutory services across the partnership.

The total Family Services budget is in the region of £5.75m, however approximately £800K of this is specific grant funding (YOT, Housing and Localities) or partnership contributions (YOT). The Services have largely been funded in previous years though the Early Intervention Grant. The level of funding that the Local Authority will receive for 2013/14 is currently unknown and will be dependent on the next spending review. The existing grant and partnership funding (£800K) is very volatile for 2013 and could be reduced by 50% in 2013/14 due to funding being redirected directly to schools, Police and Crime Commissioner and overall reductions at a National level.

Housing Needs & Options:

Homelessness Strategy and maintain a pvision of a Housing Options service for ications. In addition the Council has to provide dation and access to support and supported needs.
arly intervention prevention service:
ndent Housing Advice
homeless
ess Service
e of services and agencies
s to national reforms and local needs.
istance (Housing Options) with the aim of homeless
ssness Legislation as set out in the Housing Act ! (Assessing the needs of applicants who are elessness)
helping people to find sustainable nemergency/temporary accommodation
ng Support and Supported Accommodation Hub)
ervices e.g. Housing Benefit, Debt Advice.
(housing register) access to social housing function with registered housing providers, ge of internal and external partners (across nation and procurement/ commissioning
nding money to tackle homelessness.
of public services in an inefficient and costly or ensuring speedy transition into stable, n result in significant savings, as well as wes of homeless people.

Financial costs of people being homeless:

- In addition to the social, psychological and physical toll that homelessness has on people, a range of financial costs include:
- Failed tenancies
- Health and substance misuse problems and increased contact with A & E
- Involvement with the police and criminal justice system
- Prolonged unemployment and costs of welfare benefits and economic inactivity

Spending on tackling homelessness

- Expenditure in response to homeless should combine a range of budgets
- Providing hostel and other temporary accommodation, with varying levels of support

Support to help people live independently and maintain tenancies in their own home with physical and mental health care services and substance misuse services

Who uses the services / what is the demand?

The service is accessed by all client groups, families, young people, singles, and older people's incl vulnerable groups with complex needs.

Internal: Referrals received from a range of Torbay Council business areas, e.g., Children and adults social care, housing benefit, housing standards, connections **External:** Social and private landlords, range of agencies, e.g. probation, YOT, care trust, health, checkpoint.

The service has had a 30% increase in demand for each of the last two years, this is reflected in the numbers who have been prevented from becoming homeless rising from 370 09/2010- to 557 10/2011.

How much does it cost to provide?

Staff: 19.8

Budget: £972,400

How well are we providing it? Key achievement s in the last 2 years

Performance data relating to service

	2009/10		2010	0/11	201	1/12
Title	Targ	Actua	Targe	Actua	Targe	Actu
	et		t		t	al
Increase housing support in the	18%	33%	25%	49%	50%	53%
Private Sector						(3/4)
Number of households living in temporary accommodation	150	107	100	43	60	32
SSH26 Number of applications accepted as homeless	120	109	106	58	80	57

For 16/17 year olds significant improvements following Southwark ruling and Torbay pathway implementation have been made – see below

Homeless Acceptances (P1E):

2008/2009	2009/2010
21	10

Temporary Accommodation figures for Young People at the end of each financial year:

2008/2009	2009/2010	2010/2011	2011/2012
30	15	7	8

YP Temp Accomm Graph 2011/2012: Significant reduction in B & B

Pledge: An Umbrella to Protect Vulnerable Adults & Child'n Business Unit: Children's Sayonendix 3

Service Title: Housing Services

206

Manager: Julie Sharland No. of Staff (FTE) 17.87

Brief Description:

The Council has a statutory duty to produce a Homelessness Strategy and maintain a housing register. This requires the provision of a Housing Options service for prevention advice and homeless applications. In addition, the Council has to provide emergency and temporary accommodation and access to support and supported accommodation to meet different needs.

Financial D 2011 / 2012	<u>etails:</u>	2012 / 2013 £'000	2013 / 2014 £'000	2014/2015 £'000	2015/ 2016 £'000
C'000 restated	P 1				
650	Employees	523	536	548	559
301	Premises	340	344	347	350
7	Transport & Travel	5	5	5	5
132	Supplies & Services	81	82	84	85
1,090	Total Expenditure	949	967	984	999
-138	Grants	-80	-80	-80	-80
-56	Other Income	-56	-56	-56	-56
-194	Total Income	-136	-136	-136	-136
896	Net Expenditure (Cash Limit)	813	831	848	863
438	Support Services - Reallocation	296	296	296	296
0	Capital Charges	0	0	0	0
1,334	Total Cost of Service	1,109	1,127	1,144	1,159

Agenda Item 4

Budget Proposals 2013/14: Business Unit Overview: Children's Services - Families

http://www.torbay.gov.uk/index/yourcouncil/financialservices/budget/budgetsummary.htm *Please note that details of the services/activities carried out by this department can be found at:

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*Neighbourhood Youth		110	TBC	1/4/13	 Potential reduced capacity for voluntary and community sector delivery. The service will be restructured so that there will not be any reduction in capacity or opening hours. 			×
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Summary Costs and Savings	£ 000's	732						
Implementation Cost 2012/13		TBC						
Implementation Cost 2013/14		TBC						
Overall Saving – 2013/14		732						

Name:	Nigel Denning	Position:	Head of Family Services
Business Unit:	Childrens Services	Department:	Families
Date	November 2012		

Agenda Item 4 Appendix 2

Pledge: A Cleaner, Greener, Healthier Bay Business Unit: Children's Services

Service Title: Voluntary Sector Development

217

Manager: Julie Sharland No. of Staff (FTE) nil

Brief Description:

This represents the annual grant paid to the Torbay Citizens Advice Bureau and also includes grants and contributions paid to other local voluntary organisations such as MASH and Community Voluntary Action (formerly Torbay Voluntary Service).

Financial Do 2012 / 2013 £'000 restated	etails:	2013 / 2014 £'000	2014 / 2015 £'000	2015/2016 £'000	2016/2017 £'000
159	Grants to Local Organisations	129	129	129	129
159	Total Expenditure	129	129	129	129
0	Total Income Net Expenditure (Cash Limit)	0 129	0 129	0 129	0 129
0	Support Services - Reallocation	0	0	0	0
0	Capital Charges	0	0	0	0
159	Total Cost of Service	129	129	129	129